

Licensing Sub-Committee

Agenda

Tuesday, 2nd February, 2016 at 11.30 am

in the

Committee Suite King's Court Chapel Street King's Lynn PE30 1EX



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King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX

Telephone: 01553 616200

Fax: 01553 691663

22 January 2016

Dear Member

Licensing Committee

You are invited to attend a meeting of the above-mentioned Panel which will be held on Tuesday, 2nd February, 2016 at 11.30 am in the Committee Suite, King's Court, Chapel Street, King's Lynn to discuss the business shown below.

Yours sincerely

Chief Executive

AGENDA

1. Apologies for absence

To receive any apologies for absence.

2. <u>Items of Urgent Business</u>

To determine any other items of business which the Chairman decides should be considered as a matter of urgency pursuant to Section 100B(4)(b) of the Local Government Act 1972.

3. Declarations of Interests

Please indicate if there are any interests which should be declared. A declaration of an interest should indicate the nature of the interest (if not already declared on the Register of Interests) and the agenda item to which it relates. If a disclosable pecuniary interest is declared, the member should withdraw from the room whilst the matter is discussed.

- 4. <u>To consider an application for grant of a premises licence at The White</u> Hart, 58 Bridge Street, Downham Market PE38 9DH
- a) **Procedure which will be followed at the Hearing** (Pages 5 7)

b) Report of the Licensing Manager (Pages 8 - 49)

To:

Licensing Committee: Councillors C Crofts, Mrs S Fraser and M Hopkins

Officers:

Noel Doran, Senior Solicitor Emma Duncan, Monitoring Officer and Legal Services Manager John Gilbraith, Licensing Manager Cara Jordan, Legal

Procedure for Determining Licensing Act 2003 Cases

The hearing will be held in public. However, the Borough Council may exclude the public from all or part of a hearing where it considers that the public interest in so doing outweighs the public interest in the hearing, or that part of the hearing, taking place in public. The hearing is not adversarial but an examination of the facts by the Members of the Committee. All participants must be courteous at all times. All parties will be given equal maximum time which is normally 15 minutes each, in total. Any person may apply for longer time if they immediately notify the Borough Council upon receipt of the Notice of the Hearing and in exceptional circumstances, the Borough Council may extend the maximum time allowed to all parties if the complexity of the application demands. In the event that there are a large number of objections to a particular application, the Borough Council may ask an appropriate number of representatives or a single representative to put forward their views.

Introductions

1. The **Chairman** of the Sub-Committee should read out a statement declaring under which capacity the Committee is sitting.

This Sub-Committee is sitting to consider matters under the Licensing Act 2003.

- 2. The Chairman will introduce himself and the Members of the Committee.
- 3. The Chairman will then introduce and explain the respective roles of
 - (i) the Democratic Services Officer
 - (ii) the Licensing Manager
 - (iii) the Legal Advisor to the Committee
- 4. **The Chairman** should invite all those present to introduce themselves and ask them to indicate if they wish to speak during the hearing. (Only those persons who have made representations may address the Sub-Committee)
- 5. Each party will be asked by the **Chairman** whether 15 minutes is sufficient for the presentation of his/her/body's case. (Agreement on the length of time given for each speaker is at the discretion on the Chairman).
- 6. Please note at any time during the hearing the Legal Advisor or the Licensing Manager may be asked or may offer advice to the Sub-Committee/other parties or ask questions of any party.

The Application for a Premises License

- 7. The **Legal Advisor** explains the procedure that will be followed at the meeting.
- 8. The **Licensing Manager** outlines the premises application to the Committee by presenting the report referring to any relevancy to Licensing Policy and Statutory Guidance.
- 9. The **Licensing Manager** will invite questions from all parties to clarify the content of the Licensing Officer's report.

The Applicant's Case

10. The **Chairman** then invites the Applicant or his representative to make their case. Witnesses may be called but each will be subject to separate questioning (see below).

Questions

- 11. Once the Applicant has presented their case, the Chairman invites questions to the Applicant or his representative from
 - (i) The Licensing Manager
 - (ii) The Responsible Authorities (or their representative)
 - (iii) Other persons (or their representatives)
 - (iv) Members of the Committee.
- 12. The **Chairman** will invite questions to the witnesses (if present) from the
 - (i) The Licensing Manager
 - (ii) The Responsible Authorities (or their representative)
 - (iii) Other persons (or their representative)
 - (iv) Members of the Committee

Questions should be relevant to the application and repetition will be discouraged.

The Responsible Authorities Case

13. The Chairman then invites the Responsible Authorities (or their representative) to make their case. Witnesses may be called but each will be subject to separate questioning (see below).

Questions

- 14. Once the Responsible Authorities has presented their case, the Chairman invites questions to the Responsible Authorities (or their representative) from the
 - (i) The Licensing Manager
 - (ii) The applicant (or their representative)
 - (iii) Other persons (or their representatives)
 - (iv) Members of the Committee.
- 15. The **Chairman** will invite questions to the witnesses from the
 - (i) The Licensing Manager
 - (ii) The application (or their representative)
 - (iii) Other persons (or their representative)
 - (iv) Members of the Committee

Other Persons Case(s)

16. Each of the other persons or their representatives wishing to address the Committee may do so in an order determined by the Chairman. They too must be willing to be questioned by other parties in the same order. Local Objectors may not however question each other. Questions should be relevant to the application and repetition will be discouraged.

This will operate as follows:

- · each party will present his/her/body's case
- · each party's witnesses (if any) will give evidence in support of the party's case
- firstly, each party and, secondly, their witnesses may be questioned by other parties, prior to questioning by Members of the Committee.

17. The Licensing Manager, Applicant (or their representative) and the Responsible Authorities will be invited to ask relevant questions of those parties (or the parties' representatives).

Summing Up

Each party will be allowed 5 minutes to sum up their case. They may comment upon what has been said but no new evidence should be introduced.

- 18. The **Chairman** then invites the Licensing Manager to sum up his case.
- 19. The **Chairman** then invites the Responsible Authorities and other parties (or their representative) to sum up their case.
- 20. The Chairman then invites the applicant (or their representative) to sum up their case.

Reaching and Making a Decision

- 21. **The Chairman** will ask the Council's Legal Advisor to address the Committee on any outstanding matters.
- 22. The **Chairman** will then thank all those who have spoken and invite the Committee to retire to consider the application, accompanied by the Legal Advisor and Democratic Services Officer (who will take no part in the decision).
- 23. The Committee will then debate the case presented to them at the hearing and will seek to reach a decision and reasons for their decision.
- 24. Once a decision has been made, **the Chairman** will invite the **Legal Advisor** to announce in public any legal advice he/she has given in private.
- 25. **The Chairman** will read out the decision of the application and the reasons for the decision (unless the Committee is unable to reach a determination at the conclusion of the hearing). Where appropriate, **the Chairman** will ask the Licensing Manager/Officer for any comments on their decision prior to any final determination.
- 26. **The Chairman** will explain that all parties will be notified of the outcome of the decision and reasons for the decision in writing.
- 27. If the Committee is unable to reach a decision, the **Chairman** will explain that all parties will be notified as soon as possible (but within 5 working days) of the decision and the reasons for such.

NOTE

A decision may be deferred to:-

- 1. Receive further documentation referred to in the meeting
- 2. Enable a site visit to take place
- 3. Invite the Applicant or his representative to appear if they had not done so at the meeting (only once)
- No further debate may be heard on further documentation or at a site visit
- Adjournments should generally be granted if to refuse would deny applicant a fair hearing.

Borough Council of King's Lynn & West Norfolk

Report to Licensing Sub-Committee under the Licensing Act 2003

Date of Hearing: 2nd February 2016

Application for Grant of a Premises Licence

- The White Hart, 58 Bridge Street, Downham Market PE38 9DH
- Applicant JD Wetherspoon plc

Introduction

- 1. A premises licence is required under the Licensing Act 2003 (the 'Act') for the sale of alcohol, regulated entertainment or for the provision of late night refreshment (i.e. the supply of hot food and drink between 11pm and 5am). The four licensing objectives to be considered when determining the application, and relevant representations, are:
 - the prevention of crime & disorder,
 - public safety,
 - the prevention of public nuisance, and
 - the protection of children from harm

The Application

2. JD Wetherspoon plc has made an application under Section 17 of the Act for the licensable activities of 'sale of alcohol by retail' and 'late night refreshment. A copy of the application is attached at Appendix 1 and if granted would allow the premises to operate as follows:

<u>Licensable Activity</u>	<u>Days</u>	<u>Times</u>
Sale of Alcohol by Retail	Sunday to Wednesday Thursday to Saturday	9am – 12 midnight 9am – 1am
(for consumption both 'on and 'off' the premises)	Christmas Eve/Boxing Day/Maundy Thursday/Sundays preceding Bank Holiday Mondays/New Year's Eve	An addition hour to the above times
Late Night Defrechment*	Sunday to Wednesday Thursday to Saturday	11pm – 12 midnight 11pm – 1am
Late Night Refreshment*	Christmas Eve/Boxing Day/Maundy Thursday/Sundays preceding Bank Holiday Mondays/New Year's Eve	An addition hour to the above times

^{*}Late Night Refreshment is only licensable between 11pm and 5am

Mandatory Conditions

- 3. The Act provides for the following seven mandatory conditions to be attached to all premises licences authorising the sale of alcohol for consumption both on and off the premises:-
 - (a) Under Section 19(2) of the Licensing Act 2003, no supply of alcohol shall be made under this premises licence at a time when there is no designated premises supervisor in respect of the premises licence, or at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
 - (b) Under Section 19(3) of the Licensing Act 2003 every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
 - (c) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises. In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises:
 - (i) games or other activities which require or encourage, or are designed to require or encourage, individuals to drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or drink as much alcohol as possible (whether within a time limit or otherwise);
 - (ii) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
 - (iii) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
 - (iv) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;

- (v) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
- (d) The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- (e) The premises licence holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol. The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy. The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either a holographic mark, or an ultraviolet feature.
- (f) The responsible person must ensure that where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures:
 - (i) beer or cider: ½ pint;
 - (ii) gin, rum, vodka or whisky: 25ml or 35ml; and

These measures must be displayed in a menu, price list or other printed material which is available to customers on the premises and if a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

(g) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price. For the purposes of this condition 'duty' is to be construed in accordance with the Alcoholic Liquor Duties Act 1979; 'permitted price' is the price found by applying the formula - P = D + (D x V) where; P is the permitted price; D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol; and V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol. A 'relevant person' means the holder of the premises licence, the designated premises supervisor (if any) in respect of such a licence, or the personal licence holder who makes or authorises a supply of alcohol

under such a licence. 'Valued added tax' means value added tax charged in accordance with the Value Added Tax Act 1994.

The permitted price must be rounded up to the nearest penny.

A change to the permitted price which would apply as a result of a change to the rate of duty or VAT charged in relation to alcohol would not apply until the expiry of the period of 14 days beginning on the day on which the change in the rate of duty or VAT takes effect.

Conditions Consistent with the Operating Schedule (Proposed Conditions)

- 4. The following condition has been identified from the operating schedule (Section 18 of 19 on the application) to promote the licensing objectives.
 - (a) A digital CCTV system shall be maintained at the premises which is capable of recording images for a continuous period of at least 28 days. Images must be capable of being downloaded in digital format upon reasonable request from representatives of the Police or the Licensing Authority. Members of the management team must be trained in the use of the system and be able to comply with any such request. The system will be maintained in good working order at all times.

Representation from Responsible Authorities

Section 13(4) of the Act defines the 'Responsible Authorities' as the statutory bodies that must be sent copies of an application. Representations made must relate to the licensing objectives.

- 5. The Borough Council's Community Safety & Neighbourhood Nuisance team are objecting to the application under the prevention of public nuisance licensing objective. A copy of their letter of the 5th January 2016 is attached at Appendix 2.
- 6. There are no representations from any of the other 'responsible authority' to consider. Namely:
 - Norfolk Constabulary
 - Norfolk Fire Service;
 - Norfolk Trading Standards;
 - Norfolk Safeguarding Children's Board;
 - Public Health:
 - Planning (BCKLWN);
 - Environmental Health (BCKLWN);
 - Licensing Authority (BCKLWN).

Representations from 'Other Persons'

As well as the responsible authorities, any other person can play a role in a number of licensing processes under the Act. This Includes any individual, body or business that are entitled to make representations to applications. Representations made must relate to the licensing objectives.

7. There are seven representations from 'other persons' to consider. Copies of these representations are attached to this report at Appendix 3.

Notices

- 8. The applicant is responsible for advertising the application by way of a notice in a specified form at the premises for not less than 28 consecutive days and in a local newspaper on at least one occasion. The Public Notice appeared in the 'Lynn News' on Friday the 18th December 2015 and should have been displayed on the premises up to and including the 6th January 2016.
- 9. In accordance with the Licensing Act (Hearings) Regulations a notice of the application was also published on the Borough Council's website for the duration of the consultation period.

Plans

10. A plan showing the layout of the premises is attached at Appendix 4 and a location plan is attached at Appendix 5 showing the approximate location of the White Hart in relation to the objectors.

Borough Council of King's Lynn & West Norfolk's Licensing Policy

11. The current Statement of Licensing Policy under the Act was approved by full Council on the 26th November 2015. The following extracts may be relevant to this application and assist the Sub-Committee:

3.0 Fundamental principles

- 3.1 The 2003 Act requires that the Council carries out its various licensing functions so as to promote the following four licensing objectives:
 - (a) the prevention of crime and disorder,
 - (b) public safety,
 - (c) the prevention of public nuisance, and
 - (d) the protection of children from harm.
- 3.2 Nothing in this 'Statement of Policy' will:
 - (a) undermine the right of any individual to apply under the terms of the 2003 Act for a variety of permissions and to have any such application considered on its own merits;
 - (b) override the right of any person to make representations on an application.
- 3.3 Every application will be dealt with impartially and on its individual merits. The Borough Council will not refuse to grant or vary an application unless it has received a representation from a responsible authority, such as the police or an environmental health officer, or other person, such as a local resident or local business, which is a relevant representation.
- 3.4 Licensing is about regulating licensable activities on licensed premises and any conditions that are attached to premises licences or club premises certificates will be focused on matters which are within the control of the individual licensee or club, i.e. the premises and its vicinity.

- 3.5 Whether or not incidents can be regarded as being "in the vicinity" of licensed premises is a question of fact and will depend on the particular circumstances of the case. In cases of dispute, the question will ultimately be decided by the courts. The Borough Council, in addressing this matter, will primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public living, working or engaged in normal activity in the area concerned.
- 3.6 Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned. Nonetheless, it is a key aspect of such control and licensing law will always be part of a holistic approach to the management of the evening and night-time economy throughout the borough.

5.0 Licensing Hours

- 5.1 With regard to licensing hours, due consideration which will be given to the individual merits of an application. The Borough Council recognises that, in some circumstances, flexible licensing hours for the sale of alcohol can help to ensure that the concentrations of customers leaving premises simultaneously are avoided. This can help to reduce the friction at late night fast food outlets, taxi ranks and other sources of transport which could lead to disorder and disturbance.
- 5.2 The Borough Council wants to ensure that licensing hours do not inhibit the development of thriving and safe night-time local economies. This is important for investment, local employment and attractive to domestic and international tourists. Providing consumers with greater choice and flexibility is an important consideration, but should always be balanced carefully against the duty to promote the four licensing objectives and the rights of local residents to peace and quiet.

10.0 Prevention of Public Nuisance

10.1 Licensed premises, especially those operating late at night and early in the morning can cause a range of nuisances which impact on people or businesses in the vicinity. The concerns will mainly relate to noise but could also include light pollution and noxious smells. The Borough Council expect operating schedules to satisfactorily address these issues, as appropriate.

17.0 Conditions

17.1 The Borough Council will not impose conditions unless it has received a representation from a responsible authority, such as the police or an environmental health officer, or other persons, such as a local resident or local business, which is a relevant representation, or is offered in the applicant's Operating Schedule. Any conditions will be proportional and appropriate to achieve the licensing objectives.

Guidance Issued Under Section 182 of the Licensing Act 2003

Under Section 4 of the Act, Licensing Authorities must have regard to guidance issued under Section 182. The current Guidance was issued by the Home Office in March 2015 and offers advice to Licensing authorities on the discharge of their functions under the Act.

12. The following extracts may be relevant to this application and assist the Licensing Sub-Committee:

Licensing Objectives and Aims

- 1.2 The legislation provides a clear focus on the promotion of four statutory objectives which must be addressed when licensing functions are undertaken.
- 1.3 The licensing objectives are:
 - The prevention of crime and disorder;
 - Public safety;
 - The prevention of public nuisance; and
 - The protection of children from harm.
- 1.4 Each objective is of equal importance. There are no other statutory licensing objectives, so that the promotion of the four objectives is a paramount consideration at all times.
- 1.5 However, the legislation also supports a number of other key aims and purposes. These are vitally important and should be principal aims for everyone involved in licensing work. They include:
 - Protecting the public and local residents from crime, anti-social behaviour and noise nuisance caused by irresponsible licensed premises;
 - Giving the police and licensing authorities the powers they need to effectively manage and police the night-time economy and take action against those premises that are causing problems;
 - Recognising the important role which pubs and other licensed premises play in our local communities by minimising the regulatory burden on business, encouraging innovation and supporting responsible premises;
 - Providing a regulatory framework for alcohol which reflects the needs of local communities and empowers local authorities to make and enforce decisions about the most appropriate licensing strategies for their local area; and
 - Encouraging greater community involvement in licensing decisions and giving local residents the opportunity to have their say regarding licensing decisions that may affect them.

Licence Conditions – General Principles

- 1.16 Conditions on a premises licence or club premises certificate are important in setting the parameters within which premises can lawfully operate. The use of wording such as "must", "shall" and "will", is encouraged. Licence conditions:
 - must be appropriate for the promotion of the licensing objectives;
 - must be precise and enforceable;
 - must be unambiguous and clear in what they intend to achieve;

- should not duplicate other statutory requirements or other duties or responsibilities placed on the employer by other legislation;
- must be tailored to the individual type, location and characteristics of the premises and events concerned;
- should not be standardised and may be unlawful when it cannot be demonstrated that they are appropriate for the promotion of the licensing objectives in an individual case;
- should not replicate offences set out in the 2003 Act or other legislation;
- should be proportionate, justifiable and be capable of being met, (for example, whilst beer glasses may be available in toughened glass, wine glasses may not);
- cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff, but may impact on the behaviour of customers in the immediate vicinity of the premises or as they enter or leave; and
- should be written in a prescriptive format.

Each application on its own merits

1.17 Each application must be considered on its own merits and in accordance with the licensing authority's statement of licensing policy; for example, if the application falls within the scope of a cumulative impact policy. Conditions attached to licences and certificates must be tailored to the individual type, location and characteristics of the premises and events concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises where there is no need for such conditions. Standardised conditions should be avoided and indeed may be unlawful where they cannot be shown to be appropriate for the promotion of the licensing objectives in an individual case.

Public nuisance

- 2.14 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.
- 2.15 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the

- adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.
- 2.16 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or persons are not permitted in garden areas of the premises after a certain time. More sophisticated measures like the installation of acoustic curtains or rubber speaker mounts to mitigate sound escape from the premises may be appropriate. However, conditions in relation to live or recorded music may not be enforceable in circumstances where the entertainment activity itself is not licensable (see chapter 15). Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises and its licensable activities. Licensing authorities should avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are expensive to purchase and install and are likely to be a considerable burden for smaller venues.
- 2.17 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.
- 2.18 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11 pm and 8 am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.
- 2.19 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.
- 2.20 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti-social behaviour is accountable in their

own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.

Determining Applications

9.1 When a licensing authority receives an application for a new premises licence or an application to vary an existing premises licence, it must determine whether the application has been made in accordance with section 17 of the 2003 Act, and in accordance with regulations made under sections 17(3) to (6), 34, 42, 54 and 55 of the 2003 Act. It must similarly determine applications for the grant of club premises certificates made in accordance with section 71 of the 2003 Act, and in accordance with regulations made under sections 71(4) to (7), 84, 91 and 92 of the 2003 Act. This means that the licensing authority must consider among other things whether the application has been properly advertised in accordance with those regulations.

Where Representations Are Made

9.3 Where a representation concerning the licensing objectives is made by a responsible authority about a proposed operating schedule and it is relevant, (see paragraphs 9.4 to 9.10 below) the licensing authority's discretion will be engaged. It will also be engaged if another person makes relevant representations to the licensing authority, which are also not frivolous or vexatious (see paragraphs 9.4 to 9.10 below). Relevant representations can be made in opposition to, or in support of, an application and can be made by any individual, body or business that has grounds to do so.

Relevant, vexatious and frivolous representations

A representation is "relevant" if it relates to the likely effect of the grant 9.4 of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives. For representations in relation to variations to be relevant, they should be confined to the subject matter of the variation. There is no requirement for a responsible authority or other person to produce a recorded history of problems at premises to support their representations, and in fact this would not be possible for new premises.

- 9.5 It is for the licensing authority to determine whether a representation (other than a representation from responsible authority) is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. A representation may be considered to be vexatious if it appears to be intended to cause aggravation or annoyance, whether to a competitor or other person, without reasonable cause or justification. Vexatious circumstances may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Licensing authorities can consider the main effect of the representation, and whether any inconvenience or expense caused by it could reasonably be considered to be proportionate.
- 9.6 Frivolous representations would be essentially categorised by a lack of seriousness. Frivolous representations would concern issues which, at most, are minor and in relation to which no remedial steps would be warranted or proportionate.
- 9.7 Any person who is aggrieved by a rejection of their representations on either of these grounds may lodge a complaint through the local authority's corporate complaints procedure. A person may also challenge the authority's decision by way of judicial review.
- 9.8 Licensing authorities should not take decisions about whether representations are frivolous, vexatious or relevant to the licensing objectives on the basis of any political judgement. This may be difficult for councillors who receive complaints from residents within their own wards. If consideration is not to be delegated, contrary to the recommendation in this Guidance, an assessment should be prepared by officials for consideration by the sub- committee before any decision is taken that necessitates a hearing. Any councillor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.
- 9.9 It is recommended that, in borderline cases, the benefit of the doubt about any aspect of a representation should be given to the person making that representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it.

Disclosure of personal details of persons making representations

9.25 Where a notice of a hearing is given to an applicant, the licensing authority is required under the Licensing Act 2003 (Hearings) Regulations 2005 to provide the applicant with copies of the relevant representations that have been made.

Hearings

9.31 Responsible authorities should try to conclude any discussions with the applicant in good time before the hearing. If the application is amended at the last moment, the licensing committee should consider giving

- other persons time to address the revised application before the hearing commences.
- 9.32 Regulations made under the 2003 Act require that representations must be withdrawn 24 hours before the first day of any hearing. If they are withdrawn after this time, the hearing must proceed and the representations may be withdrawn orally at that hearing. However, where discussions between an applicant and those making representations are taking place and it is likely that all parties are on the point of reaching agreement, the licensing authority may wish to use the power given within the hearings regulations to extend time limits, if it considers this to be in the public interest.
- 9.33 Applicants should be encouraged to contact responsible authorities before formulating their applications so that the mediation process may begin before the statutory time limits come into effect after submission of an application. The hearing process must meet the requirements of regulations made under the 2003 Act. Where matters arise which are not covered by the regulations, licensing authorities may make arrangements as they see fit as long as they are lawful.
- 9.34 There is no requirement in the 2003 Act for responsible authorities that have made representations to attend, but it is generally good practice and assists committees in reaching more informed decisions. Where several responsible authorities within a local authority have made representations on an application, a single local authority officer may represent them at the hearing if the responsible authorities and the licensing authority agree. This local authority officer representing other responsible authorities may be a licensing officer, but only if this licensing officer is acting as a responsible authority on behalf of the licensing authority and has had no role in the licensing determination process. This is to ensure that the responsible authorities are represented by an independent officer separate from the licensing determination process.
- 9.36 As a matter of practice, licensing authorities should seek to focus the hearing on the steps considered appropriate to promote the particular licensing objective or objectives that have given rise to the specific representation and avoid straying into undisputed areas. A responsible authority or other person may choose to rely on their written representation. They may not add further representations to those disclosed to the applicant prior to the hearing, but they may expand on their existing representation.
- 9.37 In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:
 - the steps that are appropriate to promote the licensing objectives;
 - the representations (including supporting information) presented by all the parties;
 - this Guidance;

- its own statement of licensing policy.
- 9.38 The licensing authority should give its decision within five working days of the conclusion of the hearing (or immediately in certain specified cases) and provide reasons to support it. This will be important if there is an appeal by any of the parties. Notification of a decision must be accompanied by information on the right of the party to appeal. After considering all the relevant issues, the licensing authority may grant the application subject to such conditions that are consistent with the operating schedule. Any conditions imposed must be appropriate for the promotion of the licensing objectives; there is no power for the licensing authority to attach a condition that is merely aspirational. For example, conditions may not be attached which relate solely to the health of customers rather than their direct physical safety. Any conditions added to the licence must be those imposed at the hearing or those agreed when a hearing has not been necessary.
- 9.39 Alternatively, the licensing authority may refuse the application on the grounds that this is appropriate for the promotion of the licensing objectives. It may also refuse to specify a designated premises supervisor and/or only allow certain requested licensable activities. In the interests of transparency, the licensing authority should publish hearings procedures in full on its website to ensure that those involved have the most current information.

Determining Actions that are Appropriate for the Promotion of the Licensing Objectives

- 9.41 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case-by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.
- 9.42 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.
- 9.43 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other

conditions already in place to mitigate potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on both the risks and benefits either for or against making the determination

Imposed Conditions

- 10.8 The licensing authority may not impose any conditions unless its discretion has been engaged following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives.
- 10.9 It is possible that, in certain cases, where there are other legislative provisions which are relevant and must be observed by the applicant, no additional conditions are appropriate to promote the licensing objectives.

Proportionality

10.10 The 2003 Act requires that licensing conditions should be tailored to the size, type, location and characteristics and activities taking place at the premises concerned. Conditions should be determined on a case by case basis and standardised conditions which ignore these individual aspects should be avoided. Licensing authorities and other responsible authorities should be alive to the indirect costs that can arise because of conditions. These could be a deterrent to holding events that are valuable to the community or for the funding of good and important causes. Licensing authorities should therefore ensure that any conditions they impose are only those which are appropriate for the promotion of the licensing objectives.

History

13. Members of the Licensing Sub-Committee may wish to be aware that this premises has held a premises licence under the Licensing Act 2003 since 2005 and a copy of that licence is attached at Appendix 6 for information.

Determination

- 14. Having regard to the representations received, the Licensing Sub-Committee are requested to consider the application, this report and take such steps as it considers appropriate for the promotion of the licensing objectives. These steps are:
 - a) To grant the application under the terms and conditions applied;
 - b) To grant the application with conditions that the Sub-Committee considers appropriate for the promotion of the licensing objectives;
 - c) To reject all or part of the application.

15. The Sub-Committee are reminded that full reasons for their decision must be given as both the applicant and persons making representations have a right of appeal against that decision to the Magistrates' Court.

John Gilbraith

Licensing Manager Environmental Health - Licensing 21st January 2016

Appendixes:

- 1. Copy of Application.
- 2. CS&NN letter dated 5th January 2016
- 3. Copies of letters of Representations from 'other persons'.
- 4. Premises Plan
- 5. Location Map.
- 6. Copy of Current Premises Licence.

Background Papers:

- 1. The Licensing Act 2003
- 2. Borough Council's Statement of Licensing Policy (26 November 2015)
- 3. Guidance issued under Section 182 of the Licensing Act 2003 (March 2015)

Appendix 1 to Report to Licensing Sub-Committee Re: White Hart, Downham Market Dated 21st January 2016



King's Lynn and West Norfolk Application for a premises licence **Licensing Act 2003**

For help contact ehlicensing@west-norfolk.gov.uk Telephone: 01553 616200

Section 1 of 19			
You can save the form at any	time and resume it later. You do not need to be	logged in when you resume.	
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.	
Your reference	JO/ Downham Market	You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.	
Are you an agent acting on be	ehalf of the applicant?	Put "no" if you are applying on your own behalf or on behalf of a business you own or work for.	
Applicant Details			
* First name	D		
* Family name	Wetherspoon plc		
* E-mail	jodell@jdwetherspoon.co.uk		
Main telephone number 01923 477902		Include country code.	
Other telephone number			
☐ Indicate here if you wo	uld prefer not to be contacted by telephone	_	
Are you:			
Applying as a businessApplying as an individu	or organisation, including as a sole trader	A sole trader is a business owned by one person without any special legal structure. Applying as an individual means you are applying so you can be employed, or for some other personal reason, such as following a hobby.	
Applicant Business			
* Is your business registered in the UK with Companies House?			
* Registration number	1709784		
* Business name	JD Wetherspoon plc	If your business is registered, use its registered name.	
* VAT number	396331433	Put "none" if you are not registered for VAT.	
* Legal status	Public Limited Company		

Continued from previous page		
* Your position in the business	Licensing Administrator	
Home country	United Kingdom	The country where the headquarters of your business is located.
		Address registered with Companies House.
Registered Address	F	nadress registered with companies riodse.
* Building number or name	Wetherspoon House	
* Street	Reeds Crescent	
District		
* City or town	Watford	
County or administrative area	Hertfordshire	
* Postcode	WD24 4QL	
* Country	United Kingdom	
Section 2 of 19		
PREMISES DETAILS		
I/we, as named in section 1, ap described in section 2 below (t in accordance with section 12	ply for a premises licence under section 17 of the premises) and I/we are making this applicated the Licensing Act 2003.	the Licensing Act 2003 for the premises tion to you as the relevant licensing authority
Premises Address		
Are you able to provide a post	al address, OS map reference or description of	the premises?
	p reference C Description	
Postal Address Of Premises		1
Building number or name	58	
Street	Bridge Street	
District		
City or town	Downham Market	
County or administrative area	Norfolk	
Postcode	PE38 9DH	
Country	United Kingdom	
Further Details		
Telephone number		
Non-domestic rateable value of premises (£)	0	

Secti	on 3 of 19	color Boughtness	
APPL	ICATION DETAILS		
In wh	at capacity are you apply	ing for the premises licence?	
	An individual or individu	als	
\boxtimes	A limited company		
	A partnership		
	An unincorporated associ	ciation	
	A recognised club		
	A charity		
	The proprietor of an edu	cational establishment	
	A health service body		
	A person who is register	ed under part 2 of the Care Standards Act	
	2000 (c14) in respect of a	an independent hospital in Wales	
	Social Care Act 2008 in re	ed under Chapter 2 of Part 1 of the Health and espect of the carrying on of a regulated ning of that Part) in an independent hospital in	
	The chief officer of police	e of a police force in England and Wales	
	Other (for example a sta	tutory corporation)	
Conf	firm The Following		
\boxtimes	I am carrying on or prop the use of the premises t	osing to carry on a business which involves for licensable activities	
	I am making the applica	tion pursuant to a statutory function	
	I am making the application virtue of Her Majesty's p	tion pursuant to a function discharged by rerogative	
Secti	on 4 of 19		
NON	INDIVIDUAL APPLICAN	TS	
partr	nership or other joint ven	address of applicant in full. Where appropriate give any registered number. In the c ture (other than a body corporate), give the name and address of each party conce	
Non	Individual Applicant's N	vame	
Nam	e	JD Wetherspoon plc	
Deta	ils		
	stered number (where icable)	1709784	
Desc	ription of applicant (for e	xample partnership, company, unincorporated association etc)	

Continued from previous page	
Public Limited Company	
Address	
Building number or name	Wetherspoon House
Street	Reeds Crescent
District	
City or town	Watford
County or administrative area	Hertfordshire
Postcode	WD24 4QL
Country	United Kingdom
Contact Details	
E-mail	jodell@jdwetherspoon.co.uk
Telephone number	01923 477902
Other telephone number	
	Add another applicant
Section 5 of 19	
OPERATING SCHEDULE	
When do you want the premises licence to start?	dd mm yyyy
If you wish the licence to be valid only for a limited period, when do you want it to end	dd mm yyyy
Provide a general description	of the premises
licensing objectives. Where yo	ises, its general situation and layout and any other information which could be relevant to the our application includes off-supplies of alcohol and you intend to provide a place for plies you must include a description of where the place will be and its proximity to the
Proposed two storey bar/resta Male and female toilets and st	urant with customer area, kitchen, cellar and external customer area on the ground floor.
Thate and remaie tollets and st	
If 5,000 or more people are expected to attend the premises at any one time, state the number expected to attend	26

Continued from pre	vious page
Section 6 of 19	
PROVISION OF PI	.AYS
Will you be provid	ling plays?
C Yes	No
Section 7 of 19	
PROVISION OF FI	LMS
Will you be provid	ling films?
○ Yes	© No
Section 8 of 19	
PROVISION OF IN	DOOR SPORTING EVENTS
Will you be provid	ling indoor sporting events?
○ Yes	No
Section 9 of 19	
PROVISION OF B	OXING OR WRESTLING ENTERTAINMENTS
Will you be provid	ling boxing or wrestling entertainments?
C Yes	© No
Section 10 of 19	
PROVISION OF LI	VE MUSIC
Will you be provid	ling live music?
C Yes	© No
Section 11 of 19	
PROVISION OF R	ECORDED MUSIC
Will you be provid	ling recorded music?
○ Yes	© No
Section 12 of 19	
PROVISION OF P	ERFORMANCES OF DANCE
Will you be provid	ling performances of dance?
○ Yes	© No
Section 13 of 19	to the analysis of the second
PROVISION OF A DANCE	NYTHING OF A SIMILAR DESCRIPTION TO LIVE MUSIC, RECORDED MUSIC OR PERFORMANCES OF
Will you be provide performances of a	ling anything similar to live music, recorded music or dance?
C Yes	© No
Section 14 of 19	
LATE NIGHT REFI	RESHMENT
Will you be provid	ling late night refreshment?

Continued from previous	page		
Standard Days And Tir	mings		
MONDAY			Give timings in 24 hour clock.
	Start 23:00	End 00:00	(e.g., 16:00) and only give details for the days of the week when you intend the premises
	Start	End	to be used for the activity.
TUESDAY			
	Start 23:00	End 00:00	
	Start	End	
WEDNESDAY			
	Start 23:00	End 00:00	
	Start	End	
THURSDAY			
	Start 23:00	End 01:00	
	Start	End	
FRIDAY			
	Start 23:00	End 01:00	
	Start	End	
SATURDAY			
	Start 23:00	End 01:00	
	Start	End	
SUNDAY			
	Start 23:00	End 00:00	
7	Start	End	
Will the provision of late both?	e night refreshment take place indo	ors or outdoors or	
C Indoors	C Outdoors (©	Both	Where taking place in a building or other structure tick as appropriate. Indoors may include a tent.
	be authorised, if not already stated, not music will be amplified or unan		further details, for example (but not
State any seasonal varia	ations		

Continued from previous	page		
For example (but not ex	xclusively) where the activ	vity will occur on a	dditional days during the summer months.
		is (ii	
	Where the premises will b	e used for the sup	ply of late night refreshments at different times from
For example (but not ex	xclusively), where you wis	h the activity to go	o on longer on a particular day e.g. Christmas Eve.
	Day/Maundy Thursday/Su	ndays preceding B	ank Holiday Mondays/New Year's Eve - an additional
hour.			
Section 15 of 19			
Will you be selling or su	unnlying alcohol?	<u> </u>	
Yes			a a second
Standard Days And Ti			
MONDAY	92		
MONDAT	Start 09:00	End	Give timings in 24 hour clock. 00:00 (e.g., 16:00) and only give details for the days
	Start	End	of the week when you intend the premises to be used for the activity.
TUESDAY			to be used for the activity.
TOLSDAT	Start 09:00	End	00:00
-	Start	End	
WEDNESDAY	Start	Liid	
WEDNESDAT	Start 09:00	End	00:00
	Start	End	
THIREDAY	Start	Liid	
THURSDAY	Start 09:00	End	01:00
v.			01.00
50/D 4 V	Start	End	
FRIDAY	St. + 100.00	F I	
	Start 09:00	End	01:00
	Start	End	
SATURDAY	. [\$70551 to a	
	Start 09:00	End	01:00
	Start	29 ^{End}	

Continued from previous page			
SUNDAY			
Start	09:00	End 00:00	
Start		End	
Will the sale of alcohol be for co	onsumption:		If the sale of alcohol is for consumption on the premises select on, if the sale of alcohol
C On the premises	Off the premises	Both	is for consumption away from the premises select off. If the sale of alcohol is for consumption on the premises and away from the premises select both.
State any seasonal variations			
For example (but not exclusive	ly) where the activity will occu	ur on additional da	ays during the summer months.
Non-standard timings. Where t column on the left, list below	:ḥe premises will be used for t	he supply of alcoh	nol at different times from those listed in the
For example (but not exclusive	ly), where you wish the activit	ty to go on longer	on a particular day e.g. Christmas Eve.
Christmas Eve/Boxing Day/Mau hour.	undy Thursday/Sundays prece	eding Bank Holiday	y Mondays/New Year's Eve - an additional
State the name and details of t licence as premises supervisor		to specify on the	
Name			
First name	Deborah		
Family name	Нау		
Enter the contact's address			
Building number or name			
Street			
District			
City or town			
County or administrative area			
Postcode			
Country			

Continued from previous	page		
Personal Licence numb (if known)	er 30659		
Issuing licensing author (if known)	London Borough of Richmo	nd upon Thames	
PROPOSED DESIGNATI	ED PREMISES SUPERVISOR CONSE	NT	
How will the consent fo be supplied to the auth	rm of the proposed designated prer ority?	nises supervisor	
Electronically, by t	the proposed designated premises s	upervisor	
 As an attachment 	to this application		
Reference number for c form (if known)	onsent		If the consent form is already submitted, ask the proposed designated premises supervisor for its 'system reference' or 'your reference'.
Section 16 of 19			
ADULT ENTERTAINME	NT		
premises that may give Give information about rise to concern in respe	rise to concern in respect of children anything intended to occur at the p	n remises or ancillary you intend childre	t or matters ancillary to the use of the to the use of the premises which may give not on to have access to the premises, for example gambling machines etc.
HOURS PREMISES ARE	OPEN TO THE PUBLIC		
Standard Days And Ti	Carried In-special control of the special special control of the spe		
MONDAY	Start 07:00	End 00:30	Give timings in 24 hour clock. (e.g., 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
WEDNESDAY	Start 07:00	End 00:30	
WLUNLJUAT	Start 07:00	End 00:30	
<u> </u>	Start	End	

Continued from previous	page					
THURSDAY						
	Start 07:00	End	01:30			
	Start	End				
FRIDAY						
,	Start 07:00	End	01:30			
* 11	Start	End				
SATURDAY						
	Start 07:00	End	01:30			
а	Start	End				
SUNDAY						
	Start 07:00	End	01:30			
-	Start	End		*		
State any seasonal varia	ations					
For example (but not ex	xclusively) where the ac	ctivity will occur on	additional days du	ring the summer	months.	
					2	
		e.				
Non standard timings. '			e open to the mem	nbers and guests	at different tim	es from
For example (but not e	xclusively), where you \	wish the activity to	go on longer on a p	particular day e.g	. Christmas Eve.	
Christmas Eve/Boxing [
commences - an addition			entational or subsect participations.	Color - de la constitución de la color de		
Section 18 of 19						
LICENSING OBJECTIVE	S					
Describe the steps you	intend to take to prom	ote the four licensi	ng objectives:			
a) General – all four lice	ensing objectives (b,c,d	,e)				
List here steps you will	take to promote all fou	ır licensing objectiv	es together.			
The premises licence Wetherspoon plc traini front of house are train limit or to anyone who	ng procedures. Specifi ed in their responsibilit	cally the premises lities to prevent alcoh	cence holder will e nol being served to	ensure that all em anybody who is	ployees who w under the legal	ork
b) The prevention of cr	ime and disorder	œ.				
1. The premises licence	holder will ensure tha	t there are sufficien	ൂstaffing levels inc	luding managers	to encourage	

Continued from previous page...

responsible behaviour on the premises at all times.

- 2. CCTV shall be installed in the premises. Images will be retained for a minimum of 30 days and will be available to the police upon request. Members of the management team will be trained in the use of the system.
- 3. Non-alcoholic beverages including soft drinks, water, coffee and tea shall be available at all times, sale by retail of alcohol carried out at the premises.
- c) Public safety

See conditions 1 to 3 Box B above

d) The prevention of public nuisance

See conditions 1 to 3 Box B above

- e) The protection of children from harm
- 1. The premises licence holder will operate a "Challenge 21" Policy at all times.
- 2. Suitable food and non-alcoholic beverages shall be available at all times children are allowed on the premises.

Section 19 of 19

PAYMENT DETAILS

This fee must be paid to the authority. If you complete the application online, you must pay it by debit or credit card.

Premises Licence Fees are determined by the non domestic rateable value of the premises.

To find out a premises non domestic rateable value go to the Valuation Office Agency site at http://www.voa.gov.uk/business_rates/index.htm

Band A - No RV to £4300	£100.00
Band B - £4301 to £33000	£190.00
Band C - £33001 to £87000	£315.00
Band D - £87001 to £125000	£450.00*
Band F - £125001 and over	£635.00*

*If the premises rateable value is in Bands D or E and the premises is primarily used for the consumption of alcohol on the premises then your are required to pay a higher fee

Band D - £87001 to £12500 £900.00 Band E - £125001 and over £1,905.00

There is an exemption from the payment of fees in relation to the provision of regulated entertainment at church halls, chapel halls or premises of a similar nature, village halls, parish or community halls, or other premises of a similar nature. The costs associated with these licences will be met by central Government. If, however, the licence also authorises the use of the premises for the supply of alcohol or the provision of late night refreshment, a fee will be required.

Schools and sixth form colleges are exempt from the fees associated with the authorisation of regulated entertainment where the entertainment is provided by and at the school or college and for the purposes of the school or college.

Continued from previous page...

If you operate a large event you are subject to ADDITIONAL fees based upon the number in attendance at any one time

Capacity 5000-9999	£1,000.00
Capacity 10000 -14999	£2,000.00
Capacity 15000-19999	£4,000.00
Capacity 20000-29999	£8,000.00
Capacity 30000-39999	£16,000.00
Capacity 40000-49999	£24,000.00
Capacity 50000-59999	£32,000.00
Capacity 60000-69999	£40,000.00
Capacity 70000-79999	£48,000.00
Capacity 80000-89999	£56,000.00
Capacity 90000 and over	£64,000.00
* Fee amount (£)	100.00

DECLARATION

* I/we understand it is an offence, liable on conviction to a fine up to level 5 on the standard scale, under section 158 of the licensing act 2003, to make a false statement in or in connection with this application.

Ticking this box indicates you have read and understood the above declaration

This section should be completed by the applicant, unless you answered "Yes" to the question "Are you an agent acting on behalf of the applicant?"

* Full name

Jennie Odell

* Capacity

Licensing Administrator

* Date

01 / 12 / 2015 dd mm yyyy

Add another signatory

Once you're finished you need to do the following:

- 1. Save this form to your computer by clicking file/save as...
- 2. Go back to https://www.gov.uk/apply-for-a-licence/premises-licence/kings-lynn-and-west-norfolk/apply-1 to upload this file and continue with your application.

Don't forget to make sure you have all your supporting documentation to hand.

IT IS AN OFFENCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

OFFICE USE ONLY	
Applicant reference number	JO/ Downham Market
Fee paid	
Payment provider reference	
ELMS Payment Reference	
Payment status	
Payment authorisation code	
Payment authorisation date	
Date and time submitted	
Approval deadline	
Error message	
Is Digitally signed	
< Previous <u>1</u> <u>2</u> <u>3</u> <u>4</u>	5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 Next>

Our ref:MAU 28655

Please ask for: Andy Poucher Direct dial: (01553) 616453

E-mail: andy.poucher@west-norfolk.gov.uk

Appendix 2 to
Report to Licensing Sub-Committee
Re: White Hart, Downham Market
Dated 21st January 2016

Ms Deborah Hay JD Weatherspoon PLC Weatherspoon House Reeds Crescent Watford Hertfordshire WD24 4QL

5th January 2016

Dear Ms Hay

Debbie GatesExecutive Director

Central and Community Services

Premises Licence Application: Weatherspoon, 58 Bridge Street, Downham Market, Norfolk, PE38 9DH

I am writing to you in connection with the above premises licence application.

It is the responsibility of the Community Safety and Neighbourhood Nuisance team to consider the licensing objective relating to the prevention of public nuisance. Due to the nature of the venue and the sale of alcohol, there is potential for noise disturbance to affect nearby premises.

Following our discussions last month, I would like to offer the following representations which I believe will allow the business to operate as intended but will minimise the likelihood of any adverse impact to nearby premises.

I therefore propose the following conditions be attached to any licence granted:

- Within 28 days from the start date of the licence, a detailed noise management plan shall be submitted to and agreed by the Community Safety and Neighbourhood Nuisance Team at the Borough Council of King's Lynn and West Norfolk and shall be implemented as approved thereafter.
- The licensee shall take appropriate steps to ensure that the customers entering and leaving the premises, and any customers queuing prior to admission, do so in a quiet and orderly manner.
- All external windows and doors must be closed, with the exception of normal access and egress.
- Patrons shall not be permitted to consume drinks in the rear garden after 22.30 between Sunday and Thursday. From 22.30 until close, customers shall only be

permitted to access the restricted area of the garden in order to smoke. The designated restricted area is hatched red as part of this paperwork.

• Patrons shall not be permitted to consume drinks in the rear garden after 23.00 on Friday and Saturday. From 23.00 until close, customers shall only be permitted to access the restricted area of the garden in order to smoke. The designated restricted area is hatched red as part of this paperwork.

General Guidance

Noise from people can be difficult to control and we would ask you to read and consider the following suggestions. These are not to be attached to your licence but are simply to provide you with information on how to manage the premises effectively without causing an adverse effect on the local community and they could form part of a noise management plan.

- Signs may be displayed on any entrance and exit to the premises requiring that customers respect the neighbours and do not cause unreasonable disturbance to residents.
- A regular check will be conducted of any outdoor area to ensure that excessive noise or anti social behaviour is not occurring.
- Liaising with the Police or other relevant authority if anti social behaviour or noisy activity is occurring that requires their assistance.

By ensuring the above and practising good management there is no reason that any adverse effect or low level nuisance will be experienced by any neighbouring premises'.

However, it must be made clear that the Local Authority do have legislation under the Environmental Protection Act 1990 to prevent any person from causing a nuisance. The Local Authority has powers to serve legal notices, which if breeched may result in prosecution and a fine.

I would hope that none of this action would ever be necessary.

In relation to the recommendations for the licence, please read, sign and return the enclosed agreement form. If you <u>do not agree</u> to the conditions being attached to the licence then please do not send the form back and this <u>letter will be classed</u> as an objection.

Yours sincerely

Andrew Poucher Community Safety and Neighbourhood Nuisance Officer Community Safety and Neighbourhood Nuisance Team

THIS LETTER CAN BE MADE AVAILABLE IN LARGE PRINT AND OTHER LANGUAGES UPON REQUEST.

Our ref: MAU 28655

Please ask for: Andrew Poucher Direct dial: (01553) 616453

E-mail: andy.poucher@west-norfolk.gov.uk

Ms Deborah Hay JD Weatherspoon PLC Weatherspoon House Reeds Crescent Watford Hertfordshire WD24 4QL

Central and Community Services

Debbie Gates

Executive Director

5th January 2016

Dear Ms Hay

Premises Licence Application: Weatherspoon, 58 Bridge Street, Downham Market, Norfolk, PE38 9DH

To the applicant/s: please sign the form below and return either by email to andy.poucher@west-norfolk.gov.uk or by post to Andy Poucher, CSNN, King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX.

Recommendations

- Within 28 days from the start date of the licence, a detailed noise management plan shall be submitted to and agreed by the Community Safety and Neighbourhood Nuisance Team at the Borough Council of King's Lynn and West Norfolk and shall be implemented as approved thereafter.
- The licensee shall take appropriate steps to ensure that the customers entering and leaving the premises, and any customers queuing prior to admission, do so in a quiet and orderly manner.
- All external windows and doors must be closed, with the exception of normal access and egress.
- Patrons shall not be permitted to consume drinks in the rear garden after 22.30 between Sunday and Thursday. From 22.30 until close, customers shall only be permitted to access the restricted area of the garden in order to smoke. The designated restricted area is hatched red as part of this paperwork.
- Patrons shall not be permitted to consume drinks in the rear garden after 23.00 on Friday and Saturday. From 23.00 until close, customers shall only be permitted to access the restricted area of the garden in order to smoke. The designated restricted area is hatched red as part of this paperwork.

l/we acknowledge receipt of the Community Safety and Neighbourhood Nuisance team representations dated 5^{th} January 2016 in connection with the application for the premises shown above. I agree with the recommendations suggested in the accompanying letter and I understand that they will be attached to the licence.
Signed
Nama

Appendix 3 to
Report to Licensing Sub-Committee
Re: White Hart, Downham Market

Dated 21st January 2016

Objectors (Other Persons) - White Hart, 58 Bridge Street, Downham Market

<u>Name</u>	Address
	\$O'



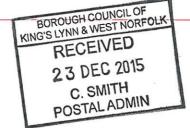
Incorporating Christina Thain & Co.

Our Bef: JG/JCB/PAT0040/0002

Your Ref:

Date:

22 December 2015





19 Tuesday Market Place King's Lynn Norfolk PE30 1JW Tel 01553 691661 Fax 01553 691779 DX 57803 www.hawkinsryan.com

DELIVERED BY HAND

The Licensing Department
Borough Council of King's Lynn & West Norfolk
Kings Court
Chapel Street
King's Lynn
Norfolk PE30 1EX

Dear Sirs

Application by J D Wetherspoon Plc –
The White Hart 58 Bridge Street Downham Market Norfolk PE38 9DH
Notice of Application dated 9th December 2015

Our client objects most strongly to the terms of this application. The subject premises are closely surrounded by residential property on all sides at the heart of the town and this application demonstrates the same completely cavalier attitude to their neighbours that the Applicant displayed in its planning application. If the application is granted, the result will undoubtedly be that there will be significant noise, disturbance, plus possible litter and rowdyism to these surrounding residential premises until possibly 1am or 2am. The Council already employs someone who tours the town emptying litter bins and clearing up the mess from Saturday nights at an early hour on Sunday mornings and the Council should certainly not be doing anything to worsen the present situation.

It is idle to suggest that promptly at midnight or 1am the premises will close and all the patrons will walk quietly home having carefully put all their litter in appropriate receptacles. The reality is that people who have been at the White Hart, possibly eating and drinking all evening, will stagger out very late at night, possibly the worse for wear and cause considerable disturbance.



The application to extend refreshment hours is clearly a thinly disguised excuse to sell alcohol during the maximum period in order to maximise profits without regard to the needs or welfare of the neighbouring occupiers.

Our client points out that the maximum night time sound level is supposed to be 30 decibels. There is no way that this level is going to be kept to if the premises are allowed to remain open as proposed, since the noise, music and other disturbance will not suddenly stop at 9pm.

This application should be refused outright. If the Council is minded to grant it, an extension should be limited to 11pm at the latest.

Yours faithfully

E-mail - John.Gudgeon@hawkinsryan.com

Hawkins Ryan Christmas Closing
We shall be closed from 12.30pm on Wednesday 23rd December 2015
until 9am on Monday 4th January 2016.
We wish you a Merry Christmas & a Happy New Year.

Environmental Health - Licensing, Borough Council of King's Lynn & West Norfolk, King's Court, Chapel Street, King's Lynn, PE30 1EQ

BOROUGH COUNCIL OF KING'S LYNN & WEST NORFOLK

RECEIVED

- 5 JAN 2016

A. WINTERTON POSTAL ADMIN

1st January 2016

4/ -- 3

Ref: 15/01852/LA_PRE, New Premises Licence Application, Open for Consultation 58 Bridge Street, Downham Market, Norfolk, PE38 9DH

Dear Sir/Madam,

With regard to the above licence application we wish to comment regarding several environmental concerns. The planning application 15/01369/F, proposed internal alterations, single storey extension with associated mechanical plant and extract equipment on this public house has been approved and with it sees this site almost triple in size. Extreme caution is needed when considering this new licence, this establishment will change immensely. Once the extension and new large kitchen facility is completed many more patrons both inside and out can be catered for with drinks and hot food which is being proposed for 16 hours a day. This site is surrounded by residential homes and allowing long licensing hours with ability for long opening hours on an operation this size will have a massive environmental impact on neighbouring amenity from kitchen odours to noise disturbance from increased patrons.

The current operation at present is a local drinking pub, serving no hot food and with just 3 benches in the beer garden. It only opens Mon-Fri 3pm to 11pm, Sat 12pm to 11pm and Sun 12pm to 10.30pm. So very different to the opening times proposed from JD Wetherspoons, from 7am - to as late as 1.30pm. This expansion within this area should be targeting the family market and conditions/restrictions regarding the licence should to be enforced to protect the residents.

- Sale of Alcohol Licence until 00.00hrs only.
- No late night refreshment licence, 11pm is quite late enough. There is no need for hot food after 9pm, the kitchen should be stipulated to close by this time.
- · Entertainment and Music in any form should not be permitted anywhere on site.
- · Controlled measures for increased patrons leaving the establishment late at night in this residential area.
- The use of the outside areas/beer garden you'd expect to tie in with light nights and warmer weather which is favourable for noise transmission and coincides with the increased use of residential gardens along with the opening of windows. Use of the outside areas/beer garden from the evening into the early hours will mean that patron noise will coincide with a drop in the background noise levels. The exact time residents are looking for enjoyment of their homes and eventually retiring to sleep. Mitigation was proposed in an original noise impact assessment report on the planning application to close the outside areas by 11pm and the beer garden by 9pm with acoustic barrier and canopy. However the applicant chose to remove this going against the advise of the consultant responsible for the report and the CSNN recommendation. The Borough Council of Kings Lynn and West Norfolk's control of noise from licensed premises policy also states consideration should be given to closing beer gardens by 9pm. Please make this a condition of this licence if the application is granted.

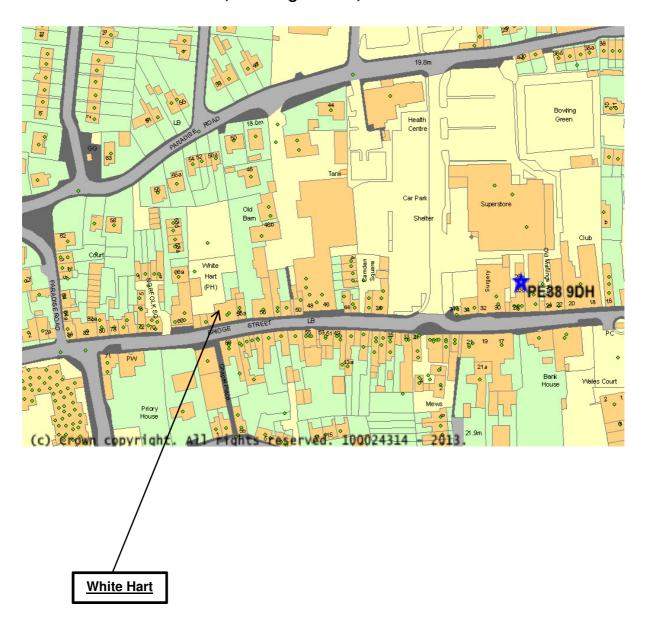
Yours faithfully



Appendix 5 to
Report to Licensing Sub-Committee
Re: White Hart, Downham Market

Dated 21st January 2016

Location Plan - White Hart, 58 Bridge Street, Downham Market



Premises Licence

VVINF LUU432 I

LOCAL AUTHORITY

Borough Council of King's Lynn & West Norfolk



Borough Council of King's Lynn &
West Norfolk
Licensing Department
King's Court
Chapel Street
King's Lynn
Norfolk
PE30 1EX
Tel: 01553 616200

Tel: 01553 616200 Fax: 01553 691663

Part 1 - Premises Details

POSTAL ADDRESS OF PREMISES, OR IF NONE, ORDNANCE SURVEY MAP REFERENCE OR DESCRIPTION

White Hart

58 Bridge Street, Downham Market, Norfolk, PE38 9DJ.

Telephone 01366 387720

WHERE THE LICENCE IS TIME LIMITED THE DATES

Not applicable

LICENSABLE ACTIVITIES AUTHORISED BY THE LICENCE

- an exhibition of a film
- an indoor sporting event
- a performance of live music
- any playing of recorded music
- a performance of dance
- entertainment of a similar description to that falling within a performance of live music, any playing of recorded music or a performance of dance
- provision of late night refreshment
- the supply of alcohol

THE TIMES THE LICENCE AUTHORISES THE CARRYING OUT OF LICENSABLE ACTIVITIES							
Activity (and Area if applicable)	Description	Time From	Time Tc				
B. Exhibition of films (Indoors)							
,	Monday to Sunday	9:00am	Midnight				
C. Indoor sporting event							
	Monday to Sunday	9:00am	Midnight				
F. Playing of recorded music (Indoors)							
	Sunday	9:00am	12:30am				
	Monday to Thursday	9:00am	12:30am				
	Friday and Saturday	9:00am	1:30am				
	Non Standard Timings:	9:00am	1:30am				
	Sunday and Monday on a bank holiday weekends, Christmas Eve & Boxing Day						
	New Years Eve						
	From end of permitted hours on New Year's Eve to start of permitted hours on New Year's Day.						
G. Performance of dance (Indoors)							
	Monday to Sunday	9:00am	Midnight				



Licensing Act 2003

Premises Licence

WNPL004921

HE TIMES THE LICENCE AUTHORISE	S THE CARRYING OUT OF LICENSA	BLE ACTIVITIES cont	inued			
Activity (and Area if applicable)	Description	Time From	Time Tc			
H. Entertainment of a similar description to that falling within E, F, or G (Indoors)						
	Monday to Sunday	9:00am	Midnight			
I. Late night refreshment (Indoors)						
,	Sunday	11:00pm	12:30am			
	Monday to Thursday	11:00pm	12:30am			
	Friday and Saturday	11:00pm	1:30am			
	Non Standard Timings:	11:00pm	1:00am			
	Sunday and Monday on a bank holiday weekends, Christmas Eve & Boxing Day					
	New Years Eve	11:00pm	5:00am			
J. Supply of alcohol for consumptio	n ON and OFF the premises					
,	Sunday .	9:00am	Midnight			
	From end of permitted hours on New Year's Eve to start of permitted hours on New Year's Day.					
	Monday to Thursday	9:00am	Midnight			
	Friday and Saturday	9:00am	1:00am			
	Non Standard Timings:	9:00am	1:00am			
	Sunday and Monday on a bank holiday weekends, Christmas Eve & Boxing Day					
	New Years Eve					

THE OPENING HOURS OF THE PREMISES				
	Description	Time From	Time Tc	
	Sunday	9:00am	12:30am	
	Monday to Thursday	9:00am	12:30am	
	Friday and Saturday	9:00am	1:30am	
	Non Standard Timings:	9:00am	1:30am	
	Sunday and Monday on a bank holiday weekends, Christmas Eve & Boxing Day			
	New Years Eve			
	From end of permitted hours on New Year's Eve to start of permitted hours on New Year's Day.			

WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHER THESE ARE ON AND / OR OFF SUPPLIES

- J. Supply of alcohol for consumption ON and OFF the premises

Part 2

NAME, (REGISTERED) ADDRESS, TELEPHONE NUMBER AND EMAIL (WHERE RELEVANT) OF HOLDER OF PREMISES LICENCE

Oak Taverns Ltd 5 Sycamore Drive, Thame, Oxon, OX9 2AT. Telephone 01844 213867 info@oaktaverns.co.uk

REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPANY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)

Oak Taverns Ltd 2645556

NAME, ADDRESS AND TELEPHONE NUMBER OF DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES THE SUPPLY OF ALCOHOL

Simon Ian Jones COLLINSON



Premises Licence

WNPL004921

PERSONAL LICENCE NUMBER AND ISSUING AUTHORITY OF PERSONAL LICENCE HELD BY DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES FOR THE SUPPLY OF ALCOHOL

Licence No. 333 Issued by South Oxfordshire

DATE ORIGINALLY ISSUED: DATE OF LAST CHANGE:

18/05/2007 30/08/2013



Licensing Act 2003

Premises Licence

WNPL004921

ANNEXES

ANNEX 1 - MANDATORY CONDITIONS

- 1. Under Section 19(2) of the Licensing Act 2003, no supply of alcohol may be made under this premises licence at a time when there is no designated premises supervisor in respect of the premises licence, or at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- 2. Under Section 19(3) of the Licensing Act 2003 every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3. In relation to the sale of alcohol, the responsible person shall take all reasonable steps to ensure that staff do not carry out, arrange or participate in any irresponsible promotions in relation to the premises. An irresponsible promotion means an activity carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises in a manner which carries a significant risk of leading or contributing to crime and disorder, prejudice to public safety, public nuisance, or harm to children.
- 4. The responsible person shall ensure that no alcohol is dispensed directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).
- 5. The responsible person shall ensure that free tap water is provided on request to customers where it is reasonably available.
- 6. (1) The premises licence holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.
 - (2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.
- 7. The responsible person shall ensure that-
 - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures-
 - (i) beer or cider: ½ pint;
 - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
 - (iii) still wine in a glass: 125 ml; and
 - b) customers are made aware of the availability of these measures.

ANNEX 2 - CONDITIONS CONSISTENT WITH THE OPERATING SCHEDULE

- 8. Regulated entertainment is authorised for indoors only
- 9. The above restrictions in relation to the supply of alcohol do not prohibit:
 - a) during the first twenty minutes after the above hours, the taking of the alcohol from the premises unless the alcohol is supplied or taken in an open vessel;
 - b) consumption of the alcohol on the premises or the taking of sale or supply of alcohol to any person residing in the licensed premises:
 - c) the ordering of alcohol to be consumed off the premises or the despatch by the vendor of the alcohol so ordered;
 - d) the sale of alcohol to a trader or club for the purposes of the trade or club;
 - e) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;
 - f) the taking of alcohol from the premises by a person residing there;
 - g) the supply of alcohol for consumption on the premises to any private friends of a person residing there who are bona fide entertained by him at his own expense, or the consumption of alcohol by persons so supplied; or
 - h) the supply of alcohol for consumption on the premises to persons employed there for the purposes of the business carried on by the holder of the licence, or the consumption of liquor so supplied, if the liquor is supplied at the expense of their employer or of the person carrying on or in charge of the business on the premises.

ANNEX 3 - CONDITIONS ATTACHED AFTER A HEARING BY THE LICENSING AUTHORITY

- 10. No new customers are to be admitted to the premises after 2330 hours.
- 11. Regulated entertainment inside the premises to be terminated by 2400 hours.
- 12. All windows and doors at the front of the premises to be closed during any regulated entertainment.